Aotearoa New Zealand's Tobacco Endgame

Janet Hoek ASPIRE 2025 Centre University of Otago New Zealand

# SMGKEFREE 2025 Haere whakamua, hoki whakamuri

### Disclosures

I have never received funding from tobacco companies

- I have been an advisor to national and international groups
- I am a member of international research and endgame collaborations
- I have received funding for my research from independent agencies (Health Research Council, Royal Society Marsden Fund, Cancer Society)

#### Overview

- Brief history of NZ endgame and current proposals
- Smokefree generation
  - Rationale
  - Evidence
  - Challenges



# Background

- NZ Smokefree 2025 Action Plan (Dec 2021)
- Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill (July 2022)
- Three world-leading measures



# How did we get to here?

Aotearoa originally tupeka kore (tobacco free)

Tobacco introduced via colonisation

Imposes disproportionate burden on Māori

Māori leaders proposed led tobacco endgame vision





Hone Harawira

# Smokefree generation

Differs to other legislative measures

- Bring about rapid reduction in smoking prevalence (VLNCs)
- Denormalise smoking, reduce relapse and uptake (availability)
- Denormalise smoking and maintain low prevalence (SFG)

Increase smoking cessation **VLNCs** Retail Decrease smoking initiation reduction Retail reduction SFG

# Key difference with SFG

Explicitly acknowledges no safe age for tobacco use to start

 Challenges perceptions of smoking as a symbol of maturity

Recognises tobacco as an innately harmful product

- Draws on consumer safety arguments:
  - People have a right to protection from harmful products





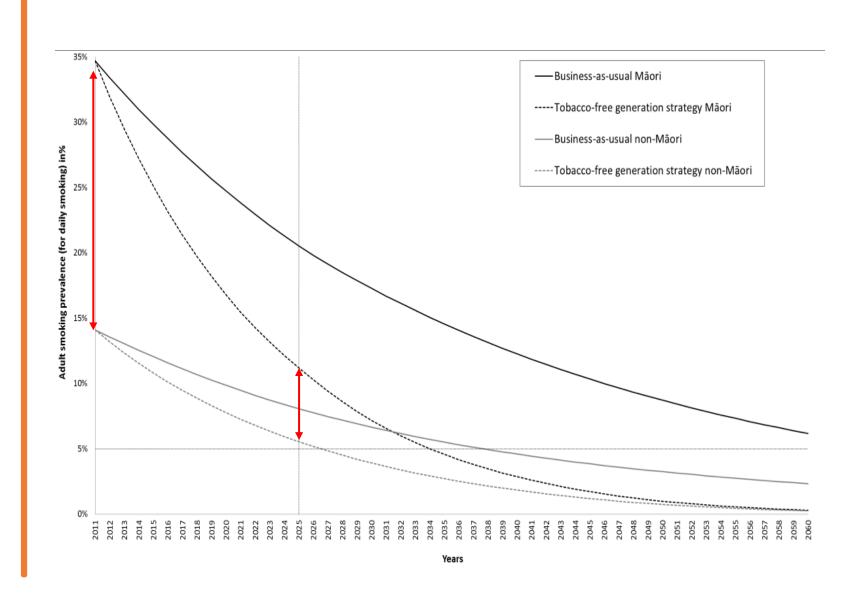
# Likely impact of SFG

Modelling studies estimate that:

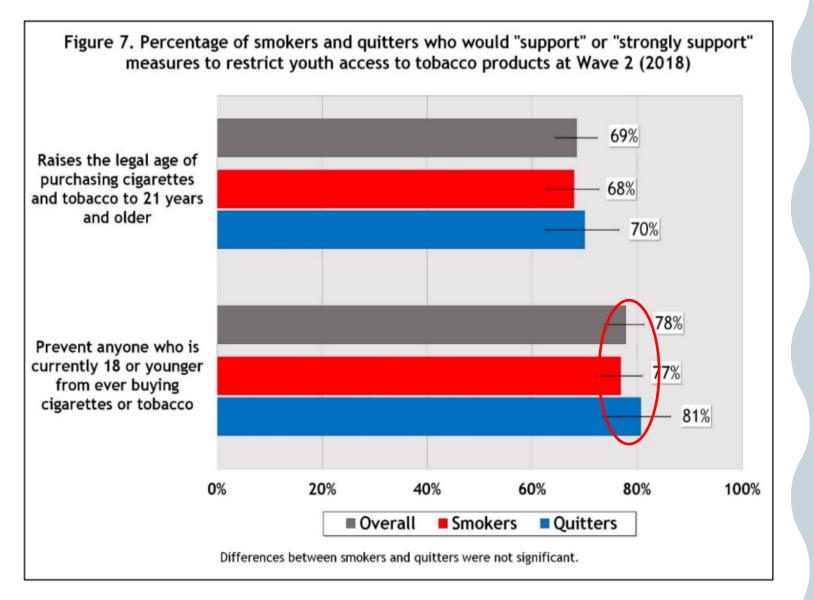
- Introducing a SFG policy would decrease smoking prevalence
- SFG could halve smoking prevalence within 14 years among people aged 45 and under
  - Greater for Māori and Pacific: pro-equity
  - 5.6 times the health gain per capita for Māori compared to non-Māori



# Modelling impact of SFG



Van der Deen et al., Tob Control. 2018;27(3):278-286.



## Public opinion NZ (ITC data)

 Stronger support for SFG than for increased age restrictions

Edwards et al., ITC NZ 2018 wave



# Challenges

Presented as an attack on freedom

- BAT(NZ) claimed the SFG restricted:
  - "*personal freedoms*, [young people's] *right to autonomy in their private lives*"
  - "amounts to age discrimination"



- Dairy owners and small retailers submitted the SFG was:
  - "another arrogant hand-wringing response from people who want to tell others how they ought to live and what they must buy"

British American Tobacco. Proposed Smokefree Aotearoa 2025 Action Plan Submission British American Tobacco 2021. Dairy and Business Owners. Proposals for a Smokefree Aotearoa 2025 Action Plan: Consultation Response. 2021.







#### New Zealand to ban smoking for next generation in bid to outlaw habit by 2025

Legislation will mean people currently aged 14 and under will never he able to logally purchase tobacco



NEW ZEALAND WORLD

Steerpike

Saint Jacinda's war on fags





Research for a tobacco-free Aotearoa

# Freedom

Often perceived negatively

- Restrictions seen not as
  protection
  - But removal of freedoms

- Even when applied to predatory industries
  - "Free choice" has powerful resonance





On April 14, 1994, while under oath, seven tobacco company chief executive officers testified before a United States House of Representatives Commerce sub-committee, each testifying, "I believe that nicotine is not addictive.".



### Alternative view

Reframes freedom

- Not based on "negative freedom" (noninterference)
- But on positive freedom
  - Recognises power and resources required to act freely
  - Constraints enable freedom
- Complicated by heuristics (loss aversion; short term gain cf. long term risk)

Griffiths, West, Pub HIth Ethics, 2015; 129,8:1092-1098. Schmidt AT. American Journal of Bioethics 2016;16(7):3-14. Kahneman D, Tversky A. Econometrica 1979;47(2):263-291.

PAIN FROM LOSS		
Loss	PLEASURE	
	PLEASURE FROM GIAIN	



# Choice as illusory

Choice not being removed because it never existed

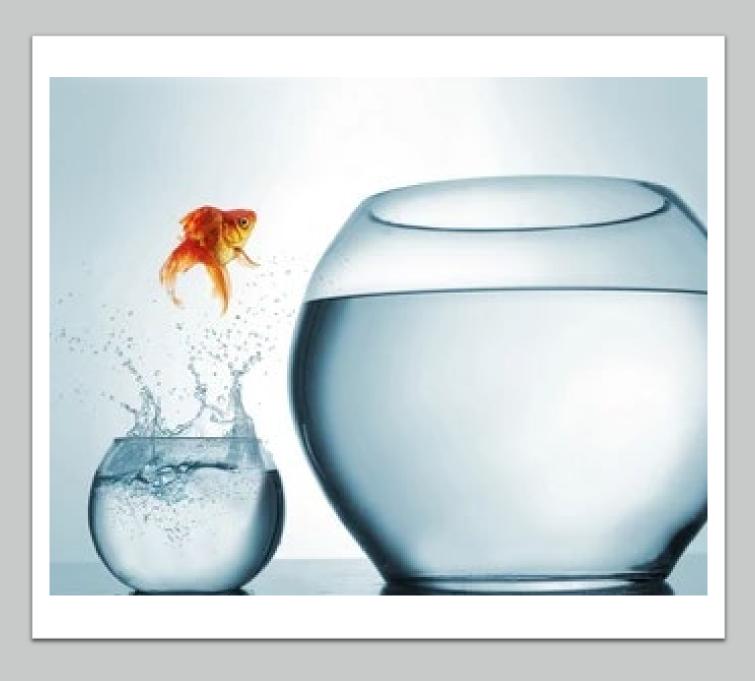
"Whether it's the government taking the choice or you being addicted to smokes. You've got no choice either way. If you're addicted to smoking it's not like you are choosing to go buy smokes, you're going, 'Oh, I needed a packet of smokes this week" (Leila, 18, S)



#### Utopian vision

Benefits to future generations a strong focus

"...*it* [the SFG] would just change the world in a few years. Like if you stop... the young, the next generation will stop. Then when they're the leaders of their generation, or generations below them... it just will get better and better and better, the younger they go" (Oliver, 17, S)



# Rangatahi study

Deep systematic reasoning

- Greater good
  - Privileging of social cf. individual
- Limits of freedom
  - Fiction of pure freedom
- Positive understanding of freedom
  - Could be reached via constraint

#### Implications



#### Opportunities to:

• 'Own' freedom metaphors

 Design communications to avoid cuebased heuristics

• Focus on well-being, equity

# Implications



Challenge industry discourse

- Unsmoking the world = supporting this policy
- "Right to autonomy" = freedom from addiction
- Opportunities for accountability

Final thoughts...

Ørstept for far ??

Original vision....

- Tupeka kore (tobacco free)
- Denmark and Malaysia plan nicotine-free generation
- Has NZ gone far enough?





# Questions?

Kia ora, thank you

Janet.hoek@otago.ac.nz